

Message Text

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E.O. 11652: GDS

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SUBJECT: NATO FORCE PROPOSALS/GOALS 1975-80 (UNITED STATES)

REF: (A) USNATO 1177; (B) STATE 42348;
(C) MCM 14-74, 18 FEB 74; (D) DRC/WP(74)1-2;
(E) JCS 7645; (F) USNATO 1627

1. US FORCE PROPOSALS, AS SET FORTH IN REFERENCES C AND E, ARE GENERALLY ACCEPTABLE. THE GUIDANCE EXPRESSED BELOW FOLLOWS THE APPROACH DESCRIBED IN REFERENCE B.

2. WE ARE CONCERNED ABOUT THE ROLE OF "COUNTRY CHAPTERS" IN THIS EXERCISE. WE ASSUME THAT THESE ARE INTERNAL WORKING DOCUMENTS FOR DRC USE AND THE END PRODUCT WILL APPEAR IN THE PREVIOUSLY USED FORMAT SUCH AS DPC/D(72)5.

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THE UNITED STATES WOULD NOT WANT THE ECONOMIC AND FINANCIAL IMPLICATIONS AS WRITTEN IN PARA III OF REFERENCE D TO APPEAR IN AN ACCEPTED DOCUMENT FOR GENERAL DISTRIBUTION THROUGHOUT THE NATO SYSTEM UNLESS IT WAS PRESENTED AS A

STAFF STUDY AND EVALUATION BY THE NATO INTERNATIONAL STAFF. FINANCIAL DATA PRESENTED TO NATO BY THE US IN RESPONSE TO DPQ'S, PERTAINING TO US FORCES, FOR A NUMBER OF YEARS HAVE BEEN TIED TO THE BUDGET OF THE US GOVERNMENT AND THE TIME PERIOD REPORTED INCLUDES THE BUDGET THAT IS BEFORE THE CONGRESS. FINANCIAL DATA PERTAINING TO FORCE PLANS

BEYOND THE BUDGET YEAR ARE NOT PROVIDED TO THE CONGRESS AND CONSEQUENTLY CANNOT BE GIVEN TO NATO. AS LONG AS THIS POLICY IS IN EFFECT WE CAN NEITHER CONFIRM OR DENY THE VALIDITY OF THE DATA DEVELOPED BY THE NATO IS. WITH RESPECT TO THE DEFLATOR PERCENTAGE REPORTED TO NATO IN ANNEX 2, TABLE II IT WAS EXPLAINED AS THE "TOTAL GOVERNMENT DEFLATOR" AND THAT IT CORRESPONDS TO THE DEFLATOR USED IN THE USOECD REPORT WITH A STRAIGHT LINE PROJECTION FOR THE OUT YEAR. WE CONSIDER THIS THE MOST REALISTIC DEFLATOR TO USE.

3. THE FOLLOWING GENERAL AND SPECIFIC GUIDANCE IS FURNISHED FOR USE IN DRC DISCUSSIONS OF THE UNITED STATES PROPOSALS.

A. GENERAL

THE UNITED STATES, AS IS COMMONLY RECOGNIZED, HAS GLOBAL RESPONSIBILITIES WHICH MUST BE TAKEN INTO CONSIDERATION WHEN ANALYSING ITS CONTRIBUTION TO NATO. THIS IS PARTICULARLY APPLICABLE DURING OUR CONSIDERATION OF FORCE GOALS FOR 1975-80 IN THE LIGHT OF CHANGING WORLD CONDITIONS WHICH SEE, FOR EXAMPLE, THE SOVIETS MOVING OUTWARD WITH THEIR NAVAL POWER. DURING THE PAST MONTHS WE HAVE GIVEN CONTINUING THOUGHT TO THE RECOMMENDATIONS OF THE MNC'S AND WE HAVE CONSULTED WITH THEM DURING THE DEVELOPMENT OF THEIR FORCE PROPOSALS. WHEN WE FINISH DRAFTING OUR FORCE GOALS WE EXPECT THEY WILL NOT LIE BEYOND THE REALM OF "REASONABLE CHALLENGE." THE FACT THAT THE US IS NOT ON A WARTIME BASIS MEANS THERE
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ARE VERY DEFINITE LIMITS ON OUR ABILITY TO ACCELERATE THE PRODUCTION OF MAJOR SYSTEMS SUCH AS SSN'S AND OTHER LONG LEAD PROGRAMS.

B. SPECIFIC COMMENTS.

PROPOSALS UPON WHICH MISSION REQUESTED SPECIFIC GUIDANCE (REF A) ARE INCLUDED IN FOLLOWING LIST AND ARE IN BRACKETS.

1L04 - COMPLETE INTRODUCTION OF DRAGON MISSILE BY 1976.
COMMENT: ACCEPT WITH CHANGE IN DATE TO END 1978.
PRODUCTION AND DISTRIBUTION SCHEDULES CANNOT BE

ACCELERATED SUFFICIENTLY TO ACCOMPLISH PROPOSAL BY 1976.

(1L08) - WARNING CAPABILITY AGAINST SURVEILLANCE AND ACTIVE INFRA-RED. COMMENT: ACCEPT PROPOSALS AS REASONABLE CHALLENGE.

(1L13) - EQUIPMENT FOR DRILLING ADM CHAMBERS. COMMENT: ACCEPT AS GOAL.

(1L15) - REVIEW REINFORCEMENT AND MOVEMENT PLANS. COMMENT: ACCEPT AS GOAL.

(1L24) - TRAINING OF ADM TEAMS. COMMENT: ACCEPT AS GOAL.

1L26 - PROVIDE 155MM NUCLEAR AMMUNITION. COMMENT: ACCEPT AS PROVISIONAL GOAL. PROVISION IS CONFIRMATION THAT NATIONS WOULD PAY FOR ROUNDS PROVIDED TO THEM AND COST OF ANY ADDITIONAL CUSTODIAL DETACHMENTS REQUIRED.

(1L27) - PROVIDE SAM-LO AT AIRBASES AND DEPOT COMPLEX. COMMENT: DO NOT ACCEPT AS GOAL. WE RECOGNIZE THIS REQUIREMENT FOR LOW LEVEL DEFENSE OF AIR BASES AND DEPOT COMPLEXES. HOWEVER, WE CONTINUE TO REGARD THIS AS MORE APPROPRIATELY A HOST NATION RESPONSIBILITY AND THUS CANNOT ACCEPT IT AS A US PRIORITY ONE GOAL. CURRENT NATIONAL PLANS DO NOT INCLUDE A PROGRAM TO PROVIDE REQUIRED ASSETS.

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(1L28) - INCREASE LOW ALTITUDE AA DEFENSE CAPABILITY. COMMENT: WE SHOULD NOT ACCEPT AS GOAL. WE RECOGNIZE NEED FOR IMPROVING CLOSE IN AIR DEFENSE AND WE ARE LOOKING AT OTHER SYSTEMS WHICH MIGHT ACCOMPLISH THE MISSION AT A LOWER EXPENDITURE OF MANPOWER AND RESOURCES. THESE INCLUDE RAPIER, ROLAND AND CROTALE. HOWEVER, DUE TO STATUS OF OUR PLANNING AND THE INCREASED MANPOWER REQUIRED FOR IMPLEMENTATION OF THE PROPOSAL WE CANNOT ACCEPT IT.

1L31 - REPLACE NIKE AND HAWK. COMMENT: REWORD PROPOSAL AS: "CONSIDER REPLACEMENT OF BOTH THE NIKE AND HAWK..." WE ARE CONTINUING TO EXPLORE THE FEASIBILITY OF THE SAM-D SYSTEM.

(1L32) - EARLIER ASSIGNMENT OF FORCES. COMMENT: WE DESIRE THIS PROPOSAL BE DELETED. THE SUBJECT IS NOT PROPERLY ONE TO BE TREATED AS "FORCE GOALS." THE ALERT SYSTEM IS UNDER CURRENT REVIEW BY MY AUTHORITIES AND I AM CONSTRAINED TO SAY THAT THE US DOES NOT DESIRE TO CHANGE THE PRESENT AGREEMENT AT THIS TIME.

(1LO2S)- REVIEW REINFORCEMENT AND MOVEMENT PLANS. COMMENT:
ACCEPT PROPOSAL.

(1M01S) - COMMITMENT OF CARRIERS. COMMENT: PROPOSAL
SHOULD BE REWORDED AS, "MAINTAIN THE CURRENT COMMITMENT
TO SACEUR OF FOUR (4) CVS. CONTINUE WITH COUNTRY PLANS
FOR THE MODERNIZATION OF CVS AND THEIR EMBARKED AIR
GROUPS." ANY INCREASE IN THE AVAILABILITY OF EARMARKED
FORCES WOULD REQUIRE RE-ALLOCATION OF CARRIERS BETWEEN
THE US PACIFIC AND US ATLANTIC FLEETS OR BETWEEN SACLANT
AND SACEUR.

(1MO2S) - ADJUSTMENT OF DESTROYER COMMITMENTS. COMMENT:
REJECT PROPOSAL AS WRITTEN. REWORD AS, "CONTINUE TO
FURNISH APPROPRIATE ESCORTS TO BE AVAILABLE WITH EARMARKED
CARRIERS." US GOAL IS TO EQUIP THESE ESCORTS WITH LAMPS.
THE TASS WILL NOT BE AVAILABLE WITHIN THIS TIME PERIOD.
THE INSTALLATION OF HARPOON IS PLANNED TO BE CARRIED OUT
AS A PROGRAM OF HIGH PRIORITY.

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(1MO3S) - INCREASE OF COMMITMENT OF SSN. COMMENT:
REJECT THIS PROPOSAL. THE US WILL NOT PRODUCE SUFFICIENT
SSN IN THE TIME PERIOD, AND THIS PROPOSAL COULD ONLY BE
MET BY REALLOCATION OF FORCES BETWEEN SACLANT AND SACEUR.
WE SHALL NOT DO THIS UNLESS THE MC MAKES DECISION
INVOLVING ALLOCATIONS BETWEEN TWO MAJOR NATO
COMMANDERS.

(1MO7S) - COMMITMENT OF CRUISERS. COMMENT: REJECT
PROPOSAL AS WRITTEN. REWORD AS: "CONTINUE TO COMMIT
TO SACEUR FOUR CRUISERS/DLG'S. WITHIN THIS CONTEXT
APPROPRIATE CRUISERS/DLG'S WILL BE MADE AVAILABLE WITH
THE CARRIERS EARMARKED TO SACEUR. CONTINUE WITH COUNTRY
PLANS FOR MODERNIZATION.

(1MO8S) - COMMITMENT OF SCS TO SACEUR. REJECT PROPOSAL.
COMMENT: SEA CONTROL SHIPS ARE INTENDED FOR
OPERATION IN THE ATLANTIC AND NON-NATO AREAS ONLY AND THE
REQUIREMENT CAN BE MET BY OTHER FORCES AND TACTICS.

1MO9S - INCREASE COMMITMENT OF MARITIME PATROL AIRCRAFT
TO SACEUR. COMMENT: REJECT PROPOSAL AS WRITTEN AND
REWORD AS: "CONTINUE TO EARMARK 174 MPA IN 1975;
REDUCING TO 171 IN 1978. THE US IS CONSIDERING
UPGRADING THE AVAILABILITY OF THE FIVE AUGMENTATION MPA
CURRENTLY EARMARKED. THE ADDITIONAL SQUADRON OF 9 MPA(A/3)
IS CONSIDERED REASONABLE; HOWEVER, IT IS NOT CURRENTLY IN
NATIONAL PLANS AND THE PROVEN CAPABILITY OF MPA TO DEPLOY
RAPIDLY TENDS TO OBTAIN THIS REQUIREMENT."

(1M11S) - COMMIT TWO AIRBORNE MINE COUNTER-MEASURES SUPPORT

SHIPS TO SACEUR. COMMENT: REJECT PROPOSAL. THE MINE COUNTER-MEASURES (MCM) FORCE IS BEING STRUCTURED TO PROVIDE A RAPIDLY DEPLOYABLE, MISSION-ORIENTED FORCE ON AN AS REQUIRED BASIS. SUFFICIENT ASSETS ARE NEITHER IN BEING NOR PLANNED TO PROVIDE DEDICATED FORCES.

(2MO1) - EARMARK 6 CARRIERS TO SACLANT. COMMENT: ACCEPT.

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(2MO2S) - CONSTRUCT 5 SCS EARMARKED TO SACLANT. COMMENT: REJECT AS WORDED AND CHANGE TO READ, "EARMARK ONE SCS TO SACLANT IN 1978, ONE IN 1979, AND ONE IN 1980 WITH TWO ADDITIONAL SCS CONSIDERED FOR THE FOLLOW-ON PERIOD."

2MO5 - EARMARK AT LEAST 80 DD/DE TYPES TO SACLANT. COMMENT: ACCEPT PROPOSAL. CURRENT PLANS MAY NOT PERMIT AN INCREASED NUMBER OF DD/DE'S BEYOND THOSE REPORTED IN DPQ-73.

2MO7 - EARMARK 39 SSN TO SACLANT. COMMENT: DO NOT ACCEPT AS GOAL. REWORD AS FOLLOWS, "CONTINUE TO COMMIT A MINIMUM OF 35 NUCLEAR ATTACK SUBMARINES (SSN) TO SACLANT." THE US SSN CONSTRUCTION PROGRAM WILL NOT PROVIDE SUFFICIENT DELIVERIES TO ACCOMMODATE FULLY THE PROPOSAL AS ORIGINALLY WRITTEN.

2MO9 - EARMARKING OF MPA TO SACLANT. COMMENT: ACCEPT AS CHALLENGE.

2A13/14 - EARMARK ADDITIONAL INTERCEPTORS/AEW SQUADRONS TO SACLANT. COMMENT: REWORD PROPOSAL AS, "CONSIDER EARMARKING..." CURRENTLY, THE US DOES NOT PLAN TO EARMARK ADDITIONAL AWX AND AEW AIRCRAFT TO SACLANT.

2M16 - CONSIDER FEASIBILITY OF ATTACHING/EMBARKING MCM FORCES TO ICELAND REINFORCEMENT CONVOYS. COMMENT: REJECT. THIS PROPOSAL IS NOT FEASIBLE. THERE WILL BE NO DEDICATED US FORCES FOR ICELAND CONVOYS. THE MCM FORCE IS BEING STRUCTURED TO PROVIDE A CONTINENTAL US MINE COUNTERMEASURE FORCE. A DEEP MCM CAPABILITY FOR CHOKE POINTS AND RAPIDLY DEPLOYABLE AIRBORNE MCM FORCES WHERE NEEDED.

2M17 - MCM FORCES FOR AMPHIBIOUS FORCES, HELICOPTERS. COMMENT: ACCEPT PROPOSAL.

(2M20) - PROVIDE AT LEAST 12 DD 963 CLASS WITH ADEQUATE SAM SYSTEM. COMMENT: REJECT PROPOSAL AS WORDED. REWORD

AS, "CONSTRUCT FOLLOW-ON DESTROYER TYPE SHIPS WITH AN

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ADEQUATE SAM SYSTEM WHICH WILL REPLACE THE DDG'S IN THE 1980'S." CURRENT PLANS PROVIDE THAT THE DD 963 CLASS WILL RECEIVE ONLY THE NATO SEA SPARROW.

2M22 - CONTINUE PLANNED REPLACEMENT OF SS BY SSN AT 3/4 PER YEAR. COMMENT: REJECT PROPOSAL. REWORD AS, "CONTINUE PLANNED REPLACEMENT OF SS BY SSN." SSN DELIVERIES THROUGH 1980 WILL NOT PROVIDE FOR REPLACEMENT AT THE RATE OF 3 OR 4 UNITS PER YEAR.

2M31 - INSTALL SAM IN SSN'S. COMMENT: REJECT PROPOSAL AS WORDED. ACCEPT AS: "CONSIDER INSTALLATION OF SURFACE TO AIR MISSILE CAPABILITY IN SSN'S."

2M32 - PROVIDE SIMPLE, INEXPENSIVE AIRCRAFT FOR SURVEILLANCE OPERATIONS. COMMENT: REJECT PROPOSAL. THERE ARE NO COUNTRY PLANS TO BUILD A SINGLE PURPOSE SURVEILLANCE AIRCRAFT.

1A02 - DISPERSAL OF US AIRCRAFT. COMMENT: ACCEPT AS GOAL.

1A04A - IR WARNING SYSTEM. COMMENT: ACCEPT AS GOAL WITH REWORDING AS FOLLOWS: "CONSIDER MEANS TO PROVIDE..."

1A04B - EQUIP AIRCRAFT WITH COUNTER-IR. COMMENT: PROPOSAL IS ACCEPTABLE. WHILE ACCEPTABLE AS A GOAL, IMPLEMENTATION MAY NOT BE POSSIBLE WITHIN THE 1975-80 TIME FRAME. SYSTEM IS IN THE R AND D STAGE.

1A09 - ECCM CAPABILITY FOR EM EQUIPMENT. COMMENT: ACCEPT AS REASONABLE CHALLENGE IF REWORDED AS "INVESTIGATE MEANS TO PROVIDE..."

1A11 - RF-4C IMPROVED NIGHT SENSORS. COMMENT: PROPOSAL IS ACCEPTABLE. AIRCRAFT WILL HAVE CARRIAGE MODIFICATION. PLANNED ALLOCATION IS ONE SENSOR PER TWO AIRCRAFT.

1A12 - AIRCRAFT, SAM, SIF. COMMENT: YOU MAY ACCEPT AS GOAL IF REWORDED AS, "DEVELOP ALTERNATIVES AND DETERMINE COSTS TO EQUIP..."

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1A15 - EW PROPOSALS. COMMENT: ACCEPT PROPOSAL.

TOWARDS ACCOMPLISHMENT OF THE PROGRAMS WHICH SUPPORT THE PROPOSALS. THERE IS NO GUARANTEE THAT ALL OF THESE PROGRAMS WILL BE COMPLETED BY THE END OF THE PERIOD.

1A16 - AWACS. COMMENT: CAN BE ACCEPTED AS REASONABLE CHALLENGE. AWACS IS CURRENTLY UNDER STUDY BY NAFAG AC 224 SPECIAL TASK GROUP ON AWACS AS A COMMON NATO SYSTEM.

1A20 - POSITIVE PRE-ATTACK IDENTIFICATION SYSTEM FOR AIRCRAFT. COMMENT: ACCEPT AS GOAL. THERE ARE STILL SERIOUS TECHNOLOGICAL DIFFICULTIES TO BE OVERCOME IN SATISFYING THIS PROPOSAL.

1A22 - PROVIDE SCANA. COMMENT: PROPOSAL IS ACCEPTABLE. PROGRAM IS NOW REFERRED TO AS: MULTI-SENSOR EQUIPPED AIRCRAFT FOR ADVERSE WEATHER/NIGHT ATTACK. FUNDING MAY PRECLUDE INITIATION OF THE PROGRAM DURING THE 1975-80 TIME FRAME.

1A23 - INTRODUCTION OF AIR SUPERIORITY FIGHTER. COMMENT: ACCEPT AS GOAL. BASED ON CURRENT PRODUCTION SCHEDULES CY 1977 MAY BE OPTIMISTIC.

1A24 - IMPROVE AIR DEFENSE SYSTEM. COMMENT: ACCEPT AS GOAL. THREE OF THE FOUR FIXED RADAR SITES ARE NOW ASSUMED BY THE FRG. THE ELIGIBILITY OF THE RECON-FIGURATION PROGRAM FOR COMMON FUNDING IS NOT CLEAR.

1A29 - PERSONNEL, EQUIPMENT AND FACILITIES FOR DUAL-BASED/AUGMENTATION FORCES. COMMENT: ACCEPT AS GOAL CONTINGENT UPON REWORDING AS FOLLOWS: "IN CONJUNCTION WITH NATO PARTNERS OBTAIN/DEVELOP ADEQUATE AERIAL SUPPORT FACILITIES AND PROVIDE PERSONNEL AND EQUIPMENT FOR THE RECEPTION AND TRANS-SHIPMENT OF DUAL-BASED AND AUGMENTATION FORCES."

1A30 - SACEUR-WIDE RECCE SYSTEM. COMMENT: REWORD PROPOSAL INTO DRAFT GOAL AS FOLLOWS: "INVESTIGATE IN CONJUNCTION WITH NATO PARTNERS MEANS TO PROVIDE A SECRET

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RECONNAISSANCE SYSTEM..."

(1A31)-STOL/VSTOL. COMMENT: REJECT PROPOSAL AS WRITTEN. REWORD TO SHOW, "CONSIDER DEVELOPMENT OF MEDIUM STOL (MST) ONLY..."

1A01S - EARMARKING ADDITIONAL AIRCRAFT (GREECE)(SEE 1A03S)

1A02S - EARMARKING ADDITIONAL AIRCRAFT (F-111) O (CRETE/CIGLI) (SEE 1A03S)

1A03S - EARMARKING ADDITIONAL AIRCRAFT (4 SQUADRONS FOR SOUTHERN REGION). COMMENT: THE PROPOSALS AS WORDED REPRESENT A REASONABLE CHALLENGE. THE PROPOSALS ARE NOT

INCLUDED IN COUNTRY PLANS FOR IMPLEMENTATION, HOWEVER,
THE ABOVE PROPOSALS COULD BE MET PARTLY BY EARMARKING
ADDITIONAL USAF SQUADRONS TO ARRIVE SUBSEQUENT TO
M PLUS 4 IF HOST NATIONS AND NATO PROVIDE ADEQUATE
COLOCATED OPERATING BASE ARRANGEMENTS AND FACILITIES.

5. SUMMARY: ACCEPT PROPOSALS IN REF D (UNITED STATES)
AS DRAFT FORCE GOALS FOR THE UNITED STATES EXCEPT AS
QUALIFIED BY INSTRUCTION IN PARA 4A AND B ABOVE.

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